

County-wide Shared Services Initiative (Enacted by Part BBB of Chapter 59 of the Laws of 2017)

34 PART BBB

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Section 1. County-wide shared services property tax savings plan. 1. 36 Notwithstanding the provisions of the municipal home rule law, the alternative county government law, or any other general, special or 38 local law to the contrary, the chief executive officer of each county 39 outside of a city of one million or more shall prepare a property tax savings plan for shared, coordinated and efficient services among the county, cities, towns and villages within such county. 41 42

Such plan may include school districts, boards of cooperative educational services, and special improvement districts within such county if the school district, board of cooperative educational services, or special improvement district has a representative on the shared services 46 panel.

- 2. a. There shall be a shared services panel in each county consisting 48 of the chief executive officer of the county, who shall serve as chair, 49 and one representative from each city, town, and village in the county.
- b. The chief executive officer of each town, city and village shall be 51 the representative to the shared services panel and shall be the mayor, 52 if a city or a village, or shall be the supervisor, if a town.
- c. The chief executive officer of the county may invite any school 53 54 district, any board of cooperative educational services, and/or any

special improvement district in the county to participate in the county-wide shared services property tax savings plan. Upon such invitation, the governing body of such school district, board of cooperative educational services, and/or a special improvement district may accept such invitation by selecting a representative of such governing body, by majority vote, to serve as a member of the shared services panel.

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- d. In the development of the county-wide shared services property tax savings plan, the chief executive officer of the county shall regularly consult with, and take recommendations from, all the representatives of the shared services panel, as well as with and from the representative of each collective bargaining unit of the county and the cities, towns, and villages as well as from the representative of each collective bargaining unit of any participating school district, board of cooperative educational services and special improvement district.
- 3. Public input, as well as input from civic, business, labor, 16 community leaders, shall be accepted by the chief executive officer, the county legislative body and the shared services panel on the proposed 18 county-wide shared services property tax savings plan. To facilitate such input, three or more public hearings shall be arranged to be held within the county. All such public hearings shall be conducted prior to the submission of the county-wide shared services property tax savings 22 plan to a vote of the shared services panel, and public notice of all such hearings shall be provided at least one week prior in the manner prescribed in subdivision 1 of section 104 of the public officers law. Civic, business, labor, and community leaders, as well as members of the 26 public, shall be permitted to provided public testimony at any such hearings.
- 4. a. Such property tax savings plan shall contain new recurring prop-29 erty tax savings through actions such as, but not limited to, the elimi-30 nation of duplicative services; shared services, such as joint purchasing, shared highway equipment, shared storage facilities, shared plowing services, and energy and insurance purchasing cooperatives; reduction in 33 back office administrative overhead; and better coordination of services.
 - b. The chief executive officer of the county shall submit such property tax savings plan to the county legislative body no later than August first, two thousand seventeen. Such property tax savings plan shall be accompanied by a certification as to the accuracy of the savings contained therein.
- c. The county legislative body shall review and consider the countywide shared services plan submitted to it in accordance with paragraph b 42 of this subdivision. A majority of the members of such body may issue an 43 advisory report making recommendations as deemed necessary. The chief 44 executive officer may make modifications to the plan based on such recommendations. If modifications are made by the chief executive offi-46 cer, he or she shall produce an updated certification as to the accuracy of the savings contained therein.
- The county shared services panel shall consider the county-wide shared services tax savings plan. A majority vote of the panel shall be required for approval of such plan, provided however that each member of 51 the panel may, prior to the panel-wide vote, cause to be removed from the plan any proposed action that affects the unit of local government 53 represented by the respective member. Written notice of such removal 54 shall be provided to the chief executive officer of the county prior to 55 the panel-wide vote on the plan.

- e. If a county does not achieve an approved county-wide shared 2 services property tax savings plan by the deadlines required for 2017, then it shall release to the public a report on the proposal, the vote of the panel which vote shall require each panel member, in writing to 5 state the reason for such vote. The county shall then follow the same 6 procedures defined in this section to attempt to produce an approved 7 county-wide shared services property tax savings plan by the deadlines required for 2018.
- 5. a. Upon approval of the shared services panel, the chief executive 10 officer of the county shall finalize the county-wide shared services 11 property tax savings plan and shall transmit to the director of the 12 division of the budget a certification of the plan and its property tax 13 savings plan. The chief executive officer of the county shall finalize 14 any such approved county-wide shared services property tax savings plan 15 no later than September fifteenth, two thousand seventeen, and any such 16 plan shall be publicly disseminated to residents of the county in a concise, clear, and coherent manner using words with common and everyday 18 meanings.

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b. The beginning of the plan publicly disseminated shall contain the 19 information and shall be in the form set forth hereinbelow: 20

County-wide Shared Services Property Tax Savings Plan Summary

22 23 24 25	Row 1	Participating Cities	(insert number of cities in the county as well as the number and list of such cities with a representative on the panel who voted on such plan)
26 27 28 29	Row 2	Participating Towns	(insert number of towns in the county as well as the number and list of such towns with a representative on the panel who voted on such plan)
30 31 32 33	Row 3	Participating Villages	(insert number of villages in the county as well as the number and list of such villages with a representative on the panel who voted on such plan)
34 35 36 37 38 39 40 41	Row 4	Participating school districts, BOCES, and special improvement districts	(insert number of school districts, BOCES, and special improvement districts in the county as well as the number and list of such school districts, BOCES, and special improvement districts with a representative on the panel who voted on such plan)
42 43 44 45 46 47	Row 5	2017 Local Government property taxes	(insert sum total of property taxes levied in the year 2017 by the county, cities, towns, villages, school districts, BOCES, and special improvement districts within such county)
48 49 50 51 52 53 54	Row 6	2017 Participating Entities property taxes	(insert sum total of property taxes levied in the year 2017 by the county, any cities, towns, villages, school districts, BOCES, and special improvements districts identified as participating in the panel in rows one through

1 2 3 4 5	Row	7	Total Anticipated Savings	four above) (insert sum total of net savings in such plan certified as being anticipated in calendar year 2018, calendar year 2019,
6 7 8 9 10 11 12	Row	8	Anticipated Savings as a Percentage of Participating Entities property taxes	and annually thereafter) (insert sum total of net savings in such plan certified as being anticipated in calendar year 2018 as a percentage of the sum total in Row 6, calendar year 2019
13 14 15 16				as a percentage of the sum total in Row 6, and annually thereafter as a percentage of the sum total in Row 6)
17 18 19 20 21 22 23 24	Row	9	Anticipated Savings to the Average Taxpayer	(insert the amount of the savings that the average taxpayer in the county will realize in calendar year 2018, calendar year 2019, and annually thereafter if the net savings certified in the plan are realized)
25 26 27 28 29 30 31 32	Row	10	Anticipated Costs/Savings to the Average Homeowner	(insert the percentage amount a homeowner can expect his or her property taxes to increase or decrease in calendar year 2018, calendar year 2019, and annually thereafter if the net savings certified in the plan are realized)
33 34 35 36 37 38 39	Row		Anticipated Costs/Savings to the Average Business	(insert the percentage amount a business can expect its property taxes to increase or decrease in calendar year 2018, calendar year 2019, and annually thereafter if the net savings certified in the plan are realized)
40	c.	The	chief executive office	cer of the county shall conduct a p

c. The chief executive officer of the county shall conduct a public 41 presentation of the plan no later than October 15, 2017. Public notice 42 of such public presentation shall be provided at least one week prior in 43 the manner prescribed in subdivision 1 of section 104 of the public 44 officers law.

- d. Any such finalized property tax savings plan which would have the 46 effect of transferring or abolishing a function or duty of the county or of the cities, towns, villages, districts or other units of government 48 wholly contained in the county, shall not become operative unless and 49 until it is approved in accordance with subdivision (h) of section one 50 of article nine of the state constitution.
- 6. a. If the county-wide property tax savings plan shall fail to 52 obtain the approval of the shared services panel, voting on the plan in 53 accordance with this section, the chief executive officer of the county 54 shall resubmit such plan to the shared services panel, in accordance 55 with the procedures established for first consideration of the plan

1 outlined by this section, no later than August first, two thousand eighteen.

- b. Any proposed county-wide shared services property tax savings plan prepared for reconsideration by the shared services panel, shall follow the same procedures prescribed in this section for original consideration in two thousand seventeen. No county-wide shared services property tax savings plan shall be deemed approved, or may be finalized, without approval of such plan by the shared services panel.
- 9 c. If the shared services panel approves the proposed county-wide 10 shared services property tax savings plan for 2018, the chief executive 11 officer of the county shall finalize any such approved county-wide 12 shared services property tax savings plan no later than September 13 fifteenth, two thousand eighteen, and any such plan shall be publicly 14 disseminated to residents of the county in a concise, clear, and coher-15 ent manner using words with common and everyday meanings.
- 16 d. The beginning of the plan publicly disseminated shall contain the information and shall be in the form set forth hereinbelow:

County-wide Shared Services Property Tax Savings Plan Summary

19	Row	1	Participating Cities	(insert number of cities in the
20 21 22				county as well as the number and list of such cities with a representative on the
23 24 25 26	Row	2	Participating Towns	panel who voted on such plan) (insert number of towns in the county as well as the number and list of such towns with
27 28				a representative on the panel who voted on such plan)
29 30 31	Row	3	Participating Villages	(insert number of villages in the county as well as the number and list of such villages with
32				a representative on the panel who voted on such plan)
34 35 36	Row	4	Participating school districts, BOCES, and special improvement	(insert number of school districts, BOCES, and special improvement
37 38			districts	districts in the county as well as the number
39 40				and list of such school districts, BOCES, and special improvement
41 42 43				districts with a representative one the panel who voted on such plan)
44 45 46	Row	5	2018 Local Government property taxes	(insert sum total of property taxes levied in the year 2018 by the county, cities, towns, villages,
47 48			cunco	school districts, BOCES, and special improvement districts
49 50 51 52 53 54	Row	6	2018 Participating Entities property taxes	within such county) (insert sum total of property taxes levied in the year 2018 by the county, any cities, towns, villages, school districts, BOCES, and special improvement districts
55				identified as participating

1 2 3 4 5 6	Row 7	Total Anticipated Savings	in the panel in rows one through four above) (insert sum total of net savings in such plan certified as being anticipated in calendar year 2019, calendar year 2020, and annually
7			thereafter)
8 9 10 11 12 13 14 15	Row 8	Anticipated Savings as a Percentage of Participating Entities property taxes	(insert sum total of net savings in such plan certified as being anticipated in calendar year 2019 as a percentage of the sum total in Row 6, calendar year 2020 as a percentage of the sum total in Row 6, and annually thereafter as a percentage
16 17	Row 9	Anticipated Savings	of the sum total in Row 6) (insert the amount of
18	ROW 9	to the Average	the savings that the average
19 20 21 22		Taxpayer	taxpayer in the county will realize in calendar year 2019, calendar year 2020, and annually thereafter if the net
23 24			savings certified in the plan are realized)
25	Row 10	Anticipated	(insert the percentage amount a
26		Costs/Savings to	homeowner can expect his or her
27		the Average	property taxes to increase or
28		Homeowner	decrease in calendar year
29		2019, calendar year	
30			2020, and annually thereafter if
31 32			the net savings certified in the
33	Row 11	Anticipated	<pre>plan are realized) (insert the percentage amount a</pre>
34	KOW II	Costs/Savings to	business can expect its property
35		the Average	taxes to increase or decrease in
36		Business	calendar year 2019, calendar year
37			2020, and annually thereafter if
38			the net savings certified in the
39			plan are realized)
40	e. The	e chief executive officer	of the county shall conduct a public

e. The chief executive officer of the county shall conduct a public 40 41 presentation of the plan no later than October 15, 2018. Public notice 42 of such public presentation shall be provided at least one week prior in 43 the manner prescribed in subdivision 1 of section 104 of the public 44 officers law.

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- f. Any such finalized property tax savings plan which would have the 46 effect of transferring or abolishing a function or duty of the county or of the cities, towns, villages, districts or other units of government wholly contained in the county, shall not become operative unless and until it is approved in accordance with subdivision (h) of section one of article nine of the state constitution.
- 51 7. For the purposes of this part "chief executive officer" means the 52 county executive, county manager or other chief executive of the county, 53 or where none, the chair of the county legislative body.
- 8. Each county plan may be eligible for one-time funding to match 55 savings in such plan, subject to available appropriation. The secretary 56 of state shall develop an application, approved by the director of the

1 budget, with any necessary requirements to receive such matching funding. Savings that are actually and demonstrably realized by the participating local governments are eligible for matching funding. For actions that are a part of an approved plan finalized in 2017, savings from new actions implemented on or after January 1, 2018 are eligible for match-6 ing funding. For actions that are a part of an approved plan finalized 7 in 2017, savings achieved from January 1, 2018 through December 31, 2018 are eligible for matching funding. For actions that are a part of an approved plan finalized in 2018, savings from new actions implemented on or after January 1, 2019 are eligible for matching funding. For actions 10 that are a part of an approved plan finalized in 2018, savings achieved 11 12 from January 1, 2019 through December 31, 2019 are eligible for matching 13 funding. Only net savings between local governments for each action 14 would be eligible for matching funding. Savings from internal efficien-15 cies or any other actions taken by a local government without the 16 participation of another local government are not eligible for matching funding. Each county and all of the local governments within the county 18 that are part of any action to be implemented as part of the approved 19 plan must collectively apply for the matching funding and agree on the 20 distribution and use of any matching funding in order to qualify for 21 matching funding.

- 9. Where the implementation of any component of such finalized property tax savings plan is, by any other general or special law, subject to a public hearing, a mandatory or permissive referendum, consents of governmental agencies, or other requirements applicable to the making of contracts, then implementation of such component shall be conditioned on compliance with such requirements.
- 10. If any clause, sentence, paragraph, subdivision, section or part 29 of this act shall be adjudged by any court or competent jurisdiction to 30 be invalid, such judgment shall not affect, impair, or invalidate the 31 remainder thereof, but shall be confined in its operation to the clause, sentence, paragraph, subdivision, section or part thereof directly 33 involved in the controversy in which such judgment shall have been rendered. It is hereby declared to be the intent of the legislature that this act would have been enacted if such invalid provisions had not been included herein.
- 37 § 2. School district and board of cooperative educational services 38 participation in county-wide shared services property tax savings plans. Notwithstanding any provision of the education law, or any other 40 provision of law, rule or regulation, to the contrary, any school 41 district or board of cooperative educational services may participate in 42 a county-wide shared services property tax savings plan established 43 pursuant to the provisions of this chapter, and may further participate in any of the activities listed in paragraph a of subdivision 4 of 45 section one of this act with any participating county, town, city, 46 village, special improvement district, school district and/or board of 47 cooperative educational services participating in such county-wide 48 shared services property tax saving plan.
 - § 3. This act shall take effect immediately.

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